Item No. <u>10b\_supp</u> Meeting Date: <u>December 15, 2020</u>

### **Noise Programs Briefing**

December 15, 2020



### Agenda

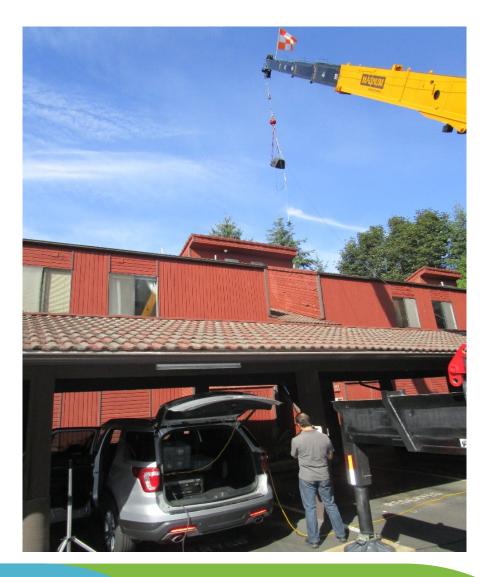
- 1. Noise Programs Overview
- 2. Program Status Update
  - 2020 Work
  - Future Work
  - Peer Review
  - Funding/Estimates/Schedule
  - Risks/Challenges
  - Next Steps

### **Sound Insulation Programs**

- Sound Insulation Completed
  - Began in 1985
  - Approximately 9,400 homes
  - 9 Highline Schools
  - 5 condominium complexes, 246 units
  - 14 buildings on the Highline College Campus
- <u>Acquisition Completed</u>
  - 5 mobile home parks, 359 mobile home units
  - 69 homes north of the 3<sup>rd</sup> runway
  - 1,400 single family homes including 3<sup>rd</sup> runway acquisition
- Approximately \$300 million spent on sound insulation
- Approximately \$100 million spent on acquisition programs



### **Sound Insulation Requirements**



- Homes must be built prior to 1986 in Des Moines and 1987 in all other areas – building codes meet or exceed FAA standards after these dates
- Homes must have a 45dB DNL or greater interior noise level during an acoustic test to be eligible
- Homeowners are required to sign an avigation easement
  - Homeowners with mortgages have to obtain a subordination or consent agreement from lenders

### 2020 Work

#### COVID-19 Impacts

- Unable to conduct eligibility testing, limited site access prevented home entry and designs
- Budget challenges have delayed program staffing
- Subordination Agreement Delays
  - Challenge obtaining required agreements
  - Villa Enzian bid cancelled
- 2020 Accomplishments
  - 2 homes completed
  - 18 homes noise audited / 17 homes eligible
  - 14 assessments/designs completed by year end
  - Villa Enzian acoustic testing & designs completed.



### Future Work

- Single-Family Sound Insulation
  - Approximately 140 potentially eligible
- Condominium Sound insulation
  - 3 complexes / 133 units potentially eligible
- Apartment Sound Insulation
  - 18 complexes / 903 units potentially eligible
- Places of Worship
  - 7 structures
- Voluntary Acquisition of South 3<sup>rd</sup> Runway Approach Transition Zone (ATZ)
  - 1 apartment building / 2 single family homes



### **External Expert and Airport Peer reviews**

- Louisville (SDF), San Diego (SAN), Chicago Executive (PWK), Van Nuys (VNY), City of Inglewood (LAX), Minneapolis (MSP), Phoenix (PHX)
- Participation from Executive Review Panel
- Key takeaways:
  - No other airports performed the work at risk prior to receiving FAA grants
  - Work can likely be within the budget ranges proposed
  - May be possible to complete projects prior to 2027
  - Recommended one "over-arching" prime A&E and oversight consultant contract
  - Larger bid packages improve overall speed and efficiency of the program
  - Recommended General Contractor (GC) and supplier information sessions
  - Places of worship have highest constructability/schedule risk

## **Project Funding**

#### **Current Funding:**

- FAA Airport Improvement Program (AIP) funding
  - \$7.4 Million allocated to the Condominium projects / more will be needed to complete the 3 complexes
  - Recent FAA noise grants have totaled \$7.4M (2020), \$18.4M (2019 for Highline Schools projects), and \$1.8M (2018)

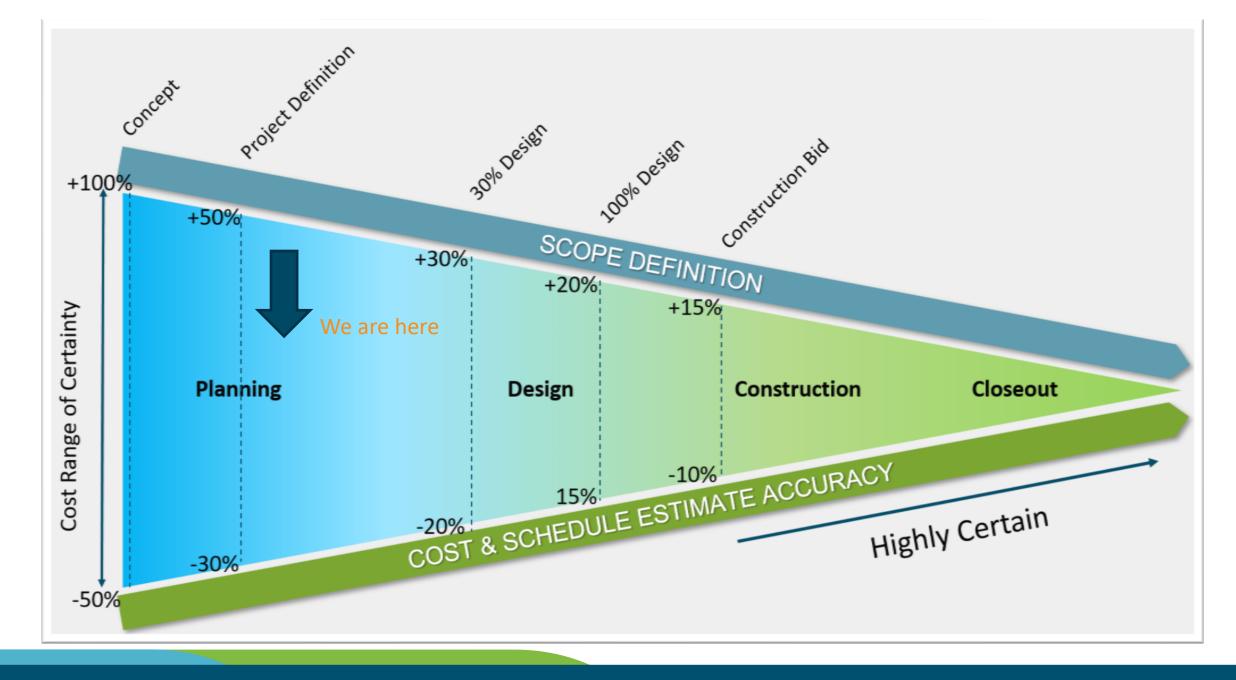
### Future Funding:

- FAA noise grants at other airports \$0 \$20 Million per year
  - FAA grants are not guaranteed
  - Reduced COVID passenger counts impact future funding
  - SEA competes for the FAA's total yearly noise funding with all airports nationwide

### **Project Funding**

Potential funding sources:

- Airport cash
- Revenue bonds
- Tax levy (only airport noise use has been for school insulation)
- Commercial Paper potential interim funding source for "at risk"
- Passenger Facility Charges (PFC) this option would shift PFC's from other critical airport projects
- "At risk" eligible projects can be constructed and potentially reimbursed with FAA noise grants at a later date when/if FAA funding becomes available.



### **Current Funding Scenario**

- Complete program prior to 2027 regardless of FAA funding
  - Meets the requirements of Commission adopted Motion 2020-04
  - Potential for reimbursement by FAA- but assumes all expenditure atrisk
  - FAA contribution likely to be higher than \$7.5M

	POS Grant Match	Port Funded at risk	Year Complete	Program Total Cost
\$7.5M	\$0	\$160M-\$275M	2027	\$160M-\$275M

### \$10M/Year Funding Scenario

- Based on an assumption of \$10M/year in FAA funding
  - Lower funding risk scenario
  - Program completion estimated to occur ~ 2035

FAA	POS Grant	Port Funded at	Year Complete	Program Total
Contribution	Match	Risk*		Cost
\$139M	\$35M	\$63M	2035	\$187M-\$329M

\*Subject to Cone of Certainty Ranges

### \$20M/Year Funding Scenario

• Assumes receiving \$20M in FAA funding per year.

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- Port would need to upfront approximately \$30 million that may be eligible for FAA reimbursement at a later date- but expenditure at risk
- Maximizing FAA funding would put program completion in 2030

	POS Grant Match	Port Funded at Risk*	Year Complete	Program Total Cost
\$143M	\$36M	\$30M	2030	\$165M-\$289M

\*Subject to Cone of Certainty Ranges

### Scenario Comparisons

Option	FAA Contribution	POS Grant Match	POS Funded at Risk*	Year Complete	Program Total Cost
Current Funding	\$7.5M	\$0	\$193M	2027	\$160M-275M
\$10M/Year	\$139M	\$35M	\$63M	2035	\$187M-\$329M
\$20M/Year	\$143M	\$36M	\$30M	2030	\$165M-\$289M

\*Subject to Cone of Certainty Ranges

### **Risks/Challenges**

- Obtaining subordination or consent agreements could continue to delay program completion
- COVID-19 risks particularly high working in people's homes
- FAA cannot commit to grant funding or amounts
- Negative MII could result in schedule delays
- Funding could compete with other projects
- Budget constraints have delayed program staffing
- Obtaining qualified sound insulation contractors is challenging/costly
- Increased supply chain issues on specialty rated noise products
- Not all homeowners may choose to participate
- Not all structures will pass the FAA required noise audit

### Next Steps

- Develop Subordination Agreement solution
- Procure over-arching consultant for apartments, places of worship, remaining single-family homes
- Begin owner outreach and designs on apartment complexes
- Hire two FTE managers to oversee consultants and acceleration
- Continue construction on single family homes that do not require subordination agreement or have agreements in place
- Potentially begin construction on Villa Enzian units that do not require subordination agreement or have agreements in place

# Questions?